Colombia¹

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For comparisons with other countries in this review on leave provision and early childhood education and care services, please see the <u>cross-country tables</u> at the front of the review (also available individually on the Leave Network website). To contact authors of country notes, see the <u>members</u> page on the Leave Network website.

1. Current leave and other employment-related policies to support parents

a. Maternity leave *(pre y postnatal maternal)* (responsibility of Ministry of Labour and Health System)

Length of leave (before and after birth)

- Eighteen weeks: one or two weeks before birth, and 16 or 17 weeks after birth. If for medical reasons a mother does not take the one week before birth, she is entitled to take all 18 weeks after birth.
- It is obligatory to take the post-natal leave weeks.
- Any woman who is pregnant or covered by Maternity leave or by breastfeeding provisions cannot be dismissed without 'just cause' approved by the Ministry of Labour.

Payment and funding

- Dependent worker (Employee): during the leave, the employer pays the employee's full salary. The Health Provider institution (EPS) of the employee re-imburses the employer for 100 per cent of an ordinary salary, but only 70 per cent of an 'integral salary', i.e., salary plus social contributions.
- Independent worker (Self-employed): for independent workers who issue invoices and contribute to the health system, the health provider reimburses 100 per cent of the Basic Income Value (IBC, i.e., the worker's income on

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- which their social security contribution is calculated) for 18 weeks, or for the months that the worker has contributed before the birth of the child.
- EPS is funded by contributions of 12.5 per cent of earnings, 8.5 per cent from the employer and 4 per cent from the employee.

Flexibility in use

- Women must take the first 12 weeks of leave. The following six weeks may be transferred to their spouse or partner, which is called 'Shared Parental Leave' (*Licencia parental compartida*). These six weeks must be taken in one continuous period and cannot be taken simultaneously with the mother, unless the mother has a certified post-natal illness.
- Mother or father can take the last six weeks of leave part time, working half time and extending the period of leave correspondingly.

Eligibility (e.g., related to employment or family circumstances)

- Dependent worker: employees with permanent job contracts are entitled to take Maternity leave. For employees on fixed-term contracts, the employer must cover the Maternity leave fully and extend the contract until the end of the leave.
- Independent worker: independent workers are entitled to Maternity leave benefits if they meet the following requirements:
 - o To be affiliated to the Health System (EPS) as a contributor.
 - To have contributed to the Health System during the period of pregnancy. If the worker has not paid contributions to the health system during pregnancy, she can pay her dues up to the birth date. In which case she will receive leave benefits.

Variation in leave due to child or family reasons (e.g., multiple or premature births; poor health or disability of child or mother; lone parent); or delegation of leave to person other than the mother

- In the case of multiple births or if the child is born with a disability, leave is extended by two weeks for a total of 20 weeks.
- In the case of a premature birth, the weeks between the actual birth and the planned birth date will be added to the 18 weeks of Maternity leave. In the case of multiple births and premature and multiple births, the two additional weeks for multiple births will be added to the difference in time between the actual birth and the planned birth date plus the 18 weeks of Maternity leave.
- In the case of an abortion or a premature non-viable birth the mother is entitled to paid leave for two to four weeks
- If the mother dies during or after childbirth, all Maternity leave rights are transferred to the father or a legal quardian.
- If the child dies after childbirth, the mother is entitled to use the full period of Maternity leave.

 Same-sex couples who adopt a child can determine who will take the leave (and who will take Paternity leave), but this decision cannot be changed later.

b. Paternity leave (*Permiso pagado del padre en caso de nacimiento - postnatal paternal*) (responsibility of the employer/health provider institution)

Length of leave

- Fourteen working days. The length of the leave will increase by one additional week for every one percentage point that unemployment decreases compared to the unemployment rate at the time the law was implemented, up to a maximum of five weeks.
- Any worker whose spouse or partner is pregnant or in the 18 weeks after birth and not employed cannot be dismissed without 'just cause' approved by the Ministry of Labour.

Payment and funding

 One hundred per cent of earnings, paid by the Health Provider institution (EPS).

Flexibility in use

• Paternity leave starts immediately after the child's birth. The father can choose to take the second week of leave half time and extend the leave period by an additional week. Leave has to be taken continuously and cannot be interrupted, unless the employer agrees.

Eligibility (e.g., related to employment or family circumstances)

- All employees are eligible if they have a contract, permanent or fixed term.
- Independent workers who have contributed to the health system during pregnancy are entitled to Paternity leave benefits.
- Same-sex couples who adopt a child can determine for one time only who
 will take the leave (paternity or maternity) and will enjoy all the benefits of
 said leave.

Variation in leave due to child or family reasons (e.g., multiple or premature births; poor health or disability of child or mother; lone parent); or delegation of leave to person other than the mother

None.

c. Parental leave

No statutory entitlement.

d. Childcare leave or career breaks

No statutory entitlement.

e. Other types of leave and flexible working

Adoption leave and pay

 Parents that adopt a child are entitled to the same leave as biological parents.

Time off for the care of dependants

- Each parent is entitled to ten days leave annually to care for a child under 18 years of age in the case of a severe illness or terminal condition. Parents can ask their respective employers for the leave at different times.
- 100 per cent of earnings are paid to employees on leave, with the employer re-imbursed by the health provider institution (EPS).
- Parents can take the leave continuously or in shorter periods, but with the employer's agreement.
- All dependent workers are entitled to five working days of leave when a relative (father or mother; son or daughter; brother or sister; grandfather or grandmother; grandchildren; spouse or partner; mother or father-in-law) dies ('mourning leave'). The leave begins immediately after the death of the relative and can be extended up to ten days. The employee is fully paid by the employer.

Domestic calamity leave (Calamidad doméstica)

- All dependent workers are entitled to take leave in the case of a grave domestic crisis, i.e., hospitalization of a relative for whom he/she is economically responsible; earthquake, flood, fire, vandalism, burglary; any other situation that greatly affects the worker. The leave is fully paid.
- There is no specified length for the leave but two criteria need to be considered when determining it: reasonability and proportionality.

Specific provision for (breast)feeding

 Every working mother has the right to use two breaks daily of 30 minutes each to feed a child under the age of two years. This can be taken in one of three ways: during the working day dividing the breastfeeding hour into two

- half hours; starting the working day later; or leaving earlier. The breaks are fully paid.
- Larger employers or those employing 50 or more women must provide premises (*salas amigas*) for mothers to express milk for their children.

Flexible working

No statutory entitlement.

2. Relationship between leave policy and early childhood education and care policy

The maximum period of post-natal leave is around four months, and this is fully paid. It is compulsory for children to attend ECEC from five years of age. leaving a gap of over four years between the end of well-paid leave and the start of an entitlement to ECEC. Since the implementation of the 2011 *Estrategia para la Atención Integral de la Primera Infancia - De Cero a Siempre* (Early Childhood Comprehensive Care Strategy – From Zero to Forever), there is a national goal to achieve universal coverage of ECEC with a particular focus on the country's poorest and most vulnerable children. The actors involved in this strategy are the Ministry of National Education (*Ministerio de Educación Nacional*, MEN), the Ministry of Health and Social Protection, and the Colombian Institute for Family Welfare (*Instituto Colombiano de Bienestar Familiar*, ICBF). Decree 1411 of 29 July 2022² establishes the right to early childhood education for all children from 0 to 6 years; at present, this entitlement is a goal and not achieved. The decree underlines the importance of caring for pregnant women in order to strengthen the role of the family during the first years of life.

The following table, from an OECD report³, explains the different types of ECEC provisions:

Types of ECEC provision in Colombia				
Modality	ECEC service	Share of provision and beneficiaries (2013/14)	Key characteristics	
Community modality	Traditional Community Family Home	47 158 centres)	It targets children up to five or until they enter the education system. In most cases these services operate in the homes of local or community mothers. The care component predominates in these services. Under the new strategy some community modalities will	

² www.mineducacion.gov.co/1780/articles-411579_archivo_pdf.pdf

³ OECD (2016) Education in Colombia, Reviews of National Policies for Education. Available at: https://doi.org/10.1787/9789264250604-en.

	Community Welfare Homes (FAMI) Grouped Community Welfare Homes		become part of the institutional modality while the majority will remain in the homes of community mothers.
Family modality	Family-based community centres	-25% of all ECEC provision (about 16.779 centres) -789.610 children and expectant and breastfeeding mothers	The care component predominates in this modality and it targets mainly children from before birth up to two, but may include children until the age of five. Provision is prioritised for children and families living in rural areas or with difficulty accessing institutional care settings. The programme includes educational home visits and group meetings.
Institutional modality	Child Development Centres Multi-purpose community centres Company-based centres Other types (social nurseries, child centres, and infant and pre-schooler care centres)	-7% of all ECEC provision (about 4.468 centres) -445.489 children	The government has focused on developing Child Development Centres (<i>Centros de Desarrollo Infantil</i> , CDIs), particularly in urban areas. They have a comprehensive model which aims to provide both a care and educational component. Staff include ECEC teachers, psychologists, social workers, nutritionists, and nurses.
Pre-primary school modality	Pre-kindergarten and kindergarten	-197.264 children in public schools	These grades are part of formal education and are intended for 3-4 year-olds as initial education.
	Transition year	-800.052 children in public schools	Compulsory and intended for 5-year-olds under the Law 115 of 1994.

For ECEC attendance levels, see 'relationship between leave and ECEC entitlements' on <u>cross-country comparisons</u> page.

3. Changes in policy since April 2021 (including proposals currently under discussion)

Paternity leave, 'Shared Parental leave' and leave to care for a child with a severe illness or terminal condition were approved in 2021. New labour reforms currently under discussion (April 2023) include five weeks paid Paternity leave and a new care leave policy. See section 2 for 2022 law on ECEC.

4. Uptake of leave

a. Maternity leave

• Data on the use of the obligatory period of Maternity leave is not readily and publicly available.

b. Paternity leave

• There is no information available.

c. Parental leave

• No statutory leave entitlement.