### **Overview of Québec Parental Insurance Plan**

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15<sup>th</sup> Annual Seminar

International Network of Leave Policies and Research

Conseil de gestion de l'assurance parentale Québec 😵 🕸

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## Purpose of the plan

- Provide income replacement for parents who are taking time off work to care for a child. This income replacement helps them stay financially secure, facilitate family-work balance and maintain employment link
- Not aim to encourage childbearing



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## A social movement

**1990:** Foundation of the Grouping for a Québec Parental Insurance Plan (GQPIP) composed of unions and community groups

### **Claims of the GQPIP:**

- Implementation of a Québec Parental Insurance Plan (QPIP)
- Better access to maternity/paternity/parental leave benefits:
  - o Reduction of eligibility criteria
  - o Make self-employed eligible
- Improvement of maternity/paternity/parental leave benefits:
  - Abolition of the waiting period
  - Longer duration of benefits
  - o Benefit weeks reserved to fathers
  - Higher replacement rate

**1996:** Summit on Economy and Employment held by the Government of Québec

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# Path leading to QPIP

- March 1997: Beginning of the negotiations between the government of Québec and the government of Canada about the QPIP
- June 2000: Deposit of Bill 140 about the QPIP at the Assemblée Nationale
- December 2000: Increase from 10 to 35 weeks of parental leave benefits allowed by Employment Insurance (15 weeks of maternity leave remained)
- February 2005: Signature of the Canada-Québec final agreement on the QPIP
- June 2005: Adoption of modifications to Bill 140 adopted in 2001
- January 2006: Entry into force of the QPIP



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# A glance at the QPIP

### Main eligibility criterions

- Be resident of the province of Québec
- Have labor income of at least \$ 2,000 during the reference period (last 12 months in general)
- Have stopped working or seen a reduction of at least 40% in labor income

Type of benefit	Basic Plan		Special Plan	
	Number of weeks	Replacement rate	Number of weeks	Replacement rate
Maternity	18	70%	15	75%
Paternity	5	70%	3	75%
Parental	7	70%	25	75%
	+ 25	55%		
Adoption	12	70%	28	75%
	+ 25	55%		

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### Some interesting facts

### From 2006 to 2017...

- Nearly 1.5 million people benefited from the QPIP to care for some 900,000 children
- More than 20 billion dollars were paid in benefits

#### **Mostly middle-class families**

- Average insurable earnings :
  - o Around \$ 41,000 for women
  - Around \$ 51,000 for men

#### QPIP participation rate of 88%, up since 2006

- In 69% of the cases, both parents claim benefits
- In 20% of the cases, only the mother claims benefits
- In 11% of the cases, only the father claims benefits

#### **Overall benefit weeks utilization rate of 95%**

- 97% on the basic plan
- 91% on the special plan

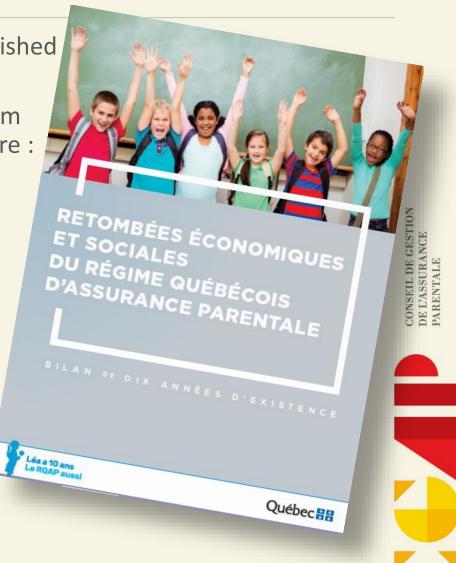
#### The great favorite of QPIP beneficiaries: the basic plan

- In 74% of the events covered, the basic plan is chosen
- Self-employed workers, however, prefer the special plan at 57%

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# An objective appraisal

- Allowed releasing robust and unpublished findings
- Associated university researchers from the province of Québec and elsewhere :
  - O Andrea Doucet
  - O Guy Lacroix
  - O Sophie Mathieu
  - O Lindsey McKay
  - O Erin M. Rehel
  - O Diane-Gabrielle Tremblay
  - O Annick Vallière
  - And others
- Based on recent scientific publications
- Enriched by two original studies commissioned by the CGAP



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# Impacts of the QPIP

The arrival of the QPIP had an impact on the behaviour of:

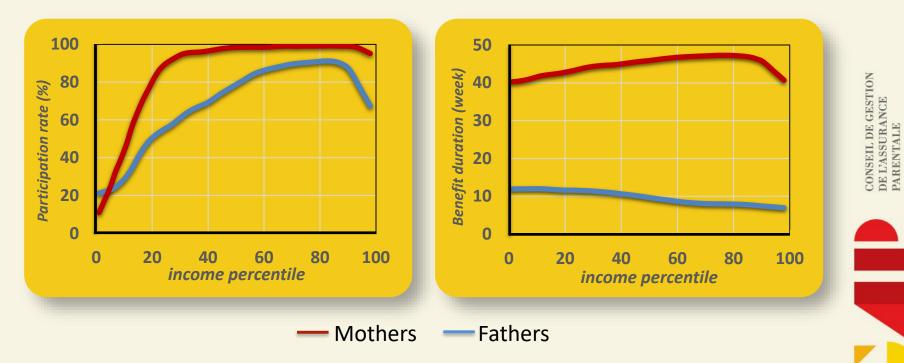
- mothers:
  - A significant increase in mothers' participation since 2005 (12pp in 2006; 17pp in 2010 and 17pp in 2015)
  - Greater impact on mothers in low-income households
- fathers:
  - A tremendous increase in fathers' participation since 2005
    (21pp in 2006; 50pp in 2010 and 58pp in 2015)
  - Smaller impact on fathers in low-income households

QPIP have allowed mothers to increase their labor income of 2.3% more on average during the 5 years following childbirth

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# Income level

- Correlation between QPIP participation rate and parents' labor income
- Correlation between benefit duration and parents' labor income



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### **Births**

- The increase in births observed since 2006 can be attributed to many variables involved in the decision of having a child
- QPIP had a positive, albeit small, effect on fertility (closer births)
- Still early to determine whether the QPIP had or not an effect on the total number of children a woman will have in her lifetime



## **Concluding remarks**

- The QPIP is the result of a long process having involved all parts of society
- Benefits reserved to fathers
- Two types of plan for families :
  - A longer plan (55 weeks) with a lower replacement rate (31 weeks at 70% and 26 weeks at 55%)
  - A shorter plan (43 weeks) with a higher replacement rate (75%)
- High participation rate for mothers (89%) and fathers (80%)
- Participation rate and QPIP's impact vary according to income level
- Small impact on fertility rate in the short run